

**Unofficial Draft Copy**

As of: September 2, 2014 (11:18am)

LC309a

\*\*\*\* Bill No. \*\*\*\*

Introduced By \*\*\*\*\*

By Request of the \*\*\*\*\*

A Bill for an Act entitled: "An Act establishing the school funding interim committee; requiring the committee to conduct a study of the educational needs and costs related to the basic system of free quality public elementary and secondary schools; providing for committee membership; requiring issuance of a report; appropriating \$250,000 from the general fund to the legislative services division for support of the committee and any contracted services; and providing an immediate effective date; and providing a termination date."

Be it enacted by the Legislature of the State of Montana:

**NEW SECTION. Section 1. School funding interim committee.**

(1) There is a school funding interim committee. Pursuant to 20-9-309(5), the committee shall:

(a) conduct a study to reassess the educational needs and costs related to the basic system of free quality public elementary and secondary schools; and

(b) if necessary, recommend to the 65th legislature changes to the state's funding formula.

(2) In conducting the study, the committee may:

(a) review the work and conclusions of the quality schools interim committee established in 2005;

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(b) review how the state's education funding policy has evolved as a result of litigation;

(c) consider any recommendations provided by other interim or standing legislative committees;

(d) seek input from representatives from the board of public education, the office of public instruction, the governor's office, private organizations, professional educators, school trustees, and members of the public;

(e) consider the state's existing and projected financial resources as well as the needs and concerns of Montana taxpayers;

(f) authorize research and studies to be conducted by reputable and reliable experts in the public or private sectors; and

(g) request research and analysis from the legislative fiscal division, the office of public instruction, the department of revenue, and any other state agency or entity that maintains information or data relevant to the study.

(3) The members of the committee are:

(a) four members of the house of representatives, two from each party, appointed by the speaker of the house in consultation with the house majority leader and the house minority leader;

(b) four members of the senate, two from each party, appointed by the president of the senate; and

(c) as ex-officio, nonvoting members:

(i) the presiding officer of the board of public education or the presiding officer's designee;

(ii) the superintendent of public instruction or the

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superintendent's designee; and

(iii) the governor or the governor's designee.

(4) The committee shall select its presiding officer from among the voting members at the first meeting of the committee.

(5) The committee is attached for administrative purposes to the legislative services division.

(6) On or before September 15, 2016, the committee shall issue a report on the committee's findings and recommendations.

NEW SECTION.    **Section 2.    Appropriation.** There is appropriated \$250,000 from the general fund to the legislative services division for the biennium beginning July 1, 2015, to support the activities of the committee and any contracted services the committee considers to be warranted.

NEW SECTION.    **Section 3.    {standard} Effective date.** [This act] is effective on passage and approval.

NEW SECTION.    **Section 4.    {standard} Termination.** [This act] terminates June 30, 2017.

- END -

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with the house majority leader and the house minority leader;

(b) four members of the senate, two from each party, appointed by the president of the senate; and

(c) as ex-officio, nonvoting members:

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As of: September 2, 2014 (2:46pm)

LC309c

\*\*\*\* Bill No. \*\*\*\*

Introduced By \*\*\*\*\*

By Request of the \*\*\*\*\*

A Bill for an Act entitled: "An Act establishing the school funding interim committee; requiring the committee to conduct a study of the educational needs and costs related to the basic system of free quality public elementary and secondary schools; providing for committee membership; requiring issuance of a report; appropriating \$250,000 from the general fund to the legislative services division for support of the committee and any contracted services; and providing an immediate effective date; and providing a termination date."

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(2) In conducting the study, the committee may:

(a) review the work and conclusions of the quality schools interim committee established in 2005;

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(b) review how the state's education funding policy has evolved as a result of litigation;

(c) consider any recommendations provided by other interim or standing legislative committees;

(d) seek input from representatives from the board of public education, the office of public instruction, the governor's office, private organizations, professional educators, school trustees, and members of the public;

(e) consider the state's existing and projected financial resources as well as the needs and concerns of Montana taxpayers;

(f) authorize research and studies to be conducted by reputable and reliable experts in the public or private sectors;

(g) request research and analysis from the legislative fiscal division, the office of public instruction, the department of revenue, and any other state agency or entity that maintains information or data relevant to the study; and

(h) consider topics of previous studies, topics explored by previous interim committees, and topics brought forward by the public, including but not limited to:

(i) school district fund structure;

(ii) school funding revenue sources;

(iii) school transportation;

(iv) the cost of changes to school accreditation standards;

(v) preschool program funding;

(vi) expanding school choice opportunities for parents and students;

(vii) federal funding for schools;



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- (viii) increasing flexibility for school districts;
  - (ix) equity in revenue capacity among school districts;
  - (x) increasing utilization of digital learning;
  - (xi) special education funding;
  - (xii) the role of permissive and voted levies;
  - (xiii) the impacts of athletics on school funding;
  - (xiv) medical insurance costs for school district employees; and
  - (xv) the impact on school funding resulting from tax increment finance districts and tax abatements.
- (3) The members of the committee are:
- (a) four members of the house of representatives, two from each party, appointed by the speaker of the house in consultation with the house majority leader and the house minority leader;
  - (b) four members of the senate, two from each party, appointed by the president of the senate; and
  - (c) as ex-officio, nonvoting members:
    - (i) the presiding officer of the board of public education or the presiding officer's designee;
    - (ii) the superintendent of public instruction or the superintendent's designee; and
    - (iii) the governor or the governor's designee.
- (4) The committee shall select its presiding officer from among the voting members at the first meeting of the committee.
- (5) The committee is attached for administrative purposes to the legislative services division.
- (6) On or before September 15, 2016, the committee shall

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issue a report on the committee's findings and recommendations.

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NEW SECTION. **Section 3. {standard} Effective date.** [This act] is effective on passage and approval.

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As of: September 11, 2014 (3:02pm)

LC309d

\*\*\*\* Bill No. \*\*\*\*

Introduced By \*\*\*\*\*

By Request of the \*\*\*\*\*

A Bill for an Act entitled: "An Act establishing a school funding interim commission; providing that the commission is formed at least once every ten years; requiring the commission to conduct a study of the educational needs and costs related to the basic system of free quality public elementary and secondary schools; providing for commission membership and staffing; requiring issuance of a report; amending section 20-9-309, MCA; and providing an immediate effective date."

Be it enacted by the Legislature of the State of Montana:

**NEW SECTION. Section 1. School funding interim commission.**

(1) There is a school funding interim commission that must be formed during the 2015-2016 interim and at least once every ten years following pursuant to 20-9-309, MCA. The commission shall:

(a) conduct a study to reassess the educational needs and costs related to the basic system of free quality public elementary and secondary schools; and

(b) if necessary, recommend to the following legislature changes to the state's funding formula.

(2) In conducting the study, the commission may:

(a) review the work of previous studies and commissions;

(b) consider recommendations and topics provided by other

interim or standing legislative committees;

(c) review how the state's education funding policy has evolved as a result of litigation;

(d) seek input from representatives from the board of public education, the office of public instruction, the governor's office, private organizations, professional educators, school trustees, and members of the public;

(e) consider the state's existing and projected financial resources as well as the needs and concerns of Montana taxpayers;

(f) authorize research and studies to be conducted by reputable and reliable experts in the public or private sectors; and

(g) request research and analysis from the legislative fiscal division, the office of public instruction, the department of revenue, and any other state agency or entity that maintains information or data relevant to the study.

(3) The members of the commission are:

(a) six members of the house of representatives, three from each party, appointed by the speaker of the house in consultation with the house majority leader and the house minority leader;

(b) six members of the senate, three from each party, appointed by the president of the senate;

(c) four members of the public to be appointed as follows:

(i) two public members appointed by the speaker of the house with the consent of the house minority leader; and

(ii) two public members appointed by the president of the senate with the consent of the senate minority leader; and

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(d) as an ex-officio, nonvoting member, the governor or the governor's designee.

(4) The commission shall select its presiding officer from among the voting members at the first meeting of the commission.

(5) The commission is attached for administrative purposes to the legislative services division and the legislative services division shall provide sufficient and appropriate support to the commission in order that it may carry out its statutory duties, within the limitations of legislative appropriations.

(6) The commission is staffed by the legislative services division. The legislative fiscal analyst shall assign staff to assist the commission.

(7) The commission shall issue a report on the commission's findings and recommendations, including any draft legislation for amending the state school funding formula by no later than the 15th of September preceding the next regular legislative session.

**Section 2.** Section 20-9-309, MCA, is amended to read:

**"20-9-309. Basic system of free quality public elementary and secondary schools defined -- identifying educationally relevant factors -- establishment of funding formula and budgetary structure -- legislative review.** (1) Pursuant to Article X, section 1, of the Montana constitution, the legislature is required to provide a basic system of free quality public elementary and secondary schools throughout the state of Montana that will guarantee equality of educational opportunity to all.

(2) As used in this section, a "basic system of free quality public elementary and secondary schools" means:

(a) the educational program specified by the accreditation standards provided for in 20-7-111, which represent the minimum standards upon which a basic system of free quality public elementary and secondary schools is built;

(b) educational programs to provide for students with special needs, such as:

(i) a child with a disability, as defined in 20-7-401;  
(ii) an at-risk student;  
(iii) a student with limited English proficiency;  
(iv) a child who is qualified for services under 29 U.S.C. 794; and

(v) gifted and talented children, as defined in 20-7-901;

(c) educational programs to implement the provisions of Article X, section 1(2), of the Montana constitution and Title 20, chapter 1, part 5, through development of curricula designed to integrate the distinct and unique cultural heritage of American Indians into the curricula, with particular emphasis on Montana Indians;

(d) qualified and effective teachers or administrators and qualified staff to implement the programs in subsections (2)(a) through (2)(c);

(e) facilities and distance learning technologies associated with meeting the accreditation standards;

(f) transportation of students pursuant to Title 20, chapter 10;

(g) a procedure to assess and track student achievement in the programs established pursuant to subsections (2)(a) through (2)(c); and

(h) preservation of local control of schools in each district vested in a board of trustees pursuant to Article X, section 8, of the Montana constitution.

(3) In developing a mechanism to fund the basic system of free quality public elementary and secondary schools and in making adjustments to the funding formula, the legislature shall, at a minimum, consider the following educationally relevant factors:

- (a) the number of students in a district;
- (b) the needs of isolated schools with low population density;
- (c) the needs of urban schools with high population density;
- (d) the needs of students with special needs, such as a child with a disability, an at-risk student, a student with limited English proficiency, a child who is qualified for services under 29 U.S.C. 794, and gifted and talented children;
- (e) the needs of American Indian students; and
- (f) the ability of school districts to attract and retain qualified educators and other personnel.

(4) By July 1, 2007, the legislature shall:

- (a) determine the costs of providing the basic system of free quality public elementary and secondary schools;
- (b) establish a funding formula that:

(i) is based on the definition of a basic system of free quality public elementary and secondary schools and reflects the costs associated with providing that system as determined in subsection (4)(a);

(ii) allows the legislature to adjust the funding formula based on the educationally relevant factors identified in this section;

(iii) is self-executing and includes a mechanism for annual inflationary adjustments;

(iv) is based on state laws;

(v) is based on federal education laws consistent with Montana's constitution and laws; and

(vi) distributes to school districts in an equitable manner the state's share of the costs of the basic system of free quality public elementary and secondary schools; and

(c) consolidate the budgetary fund structure to create the number and types of funds necessary to provide school districts with the greatest budgetary flexibility while ensuring accountability and efficiency.

(5) At least every 10 years ~~following April 7, 2005,~~ the legislature shall:

~~— (a) authorize a study to reassess the educational needs and costs related to the basic system of free quality public elementary and secondary schools; and~~

~~— (b) if necessary, incorporate the results of those assessments into the state's funding formula~~ form the school funding interim commission pursuant to [section 1] for the



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purpose of reassessing the state's school funding formula."

{ Internal References to 20-9-309:

20-9-328            90-6-803            90-6-811 }

**NEW SECTION.    Section 3.    {standard} Codification**

**instruction.** [Section 1] is intended to be codified as an integral part of Title 5, chapter 5, part 2, and the provisions of Title 5, chapter 5, part 2, apply to [section 1].

**NEW SECTION.    Section 4.    {standard} Effective date.** [This act] is effective on passage and approval.

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